

## Message Text

LIMITED OFFICIAL USE

PAGE 01 MEXICO 02998 060100Z

20

ACTION ARA-10

INFO OCT-01 ISO-00 VO-03 SCA-01 CIAE-00 FBIE-00 INSE-00

NSAE-00 EB-07 COME-00 TRSE-00 H-02 PM-04 NSC-05 SP-02

SS-15 /050 W

----- 023049

R 052325Z MAR 76

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 3454

LIMITED OFFICIAL USE MEXICO 2998

E. O. 11652: N/A

TAGS: PFOR, MX

SUBJECT: UNDOCUMENTED ALIENS: MEXICAN PREPARATIONS FOR APRIL MEETING

REF: MEXICO 2947

1. EMBOFF TODAY DISCUSSED MEXICAN PLANS FOR APRIL MEETING ON UNDOCUMENTED MIGRANTS WITH AMBASSADOR ANTONIO GONZALEZ DE LEON, NEW FONSEC DIRECTOR IN CHIEF FOR SPECIAL INTERNATIONAL AFFAIRS AND STUDIES. AS WE HAD PREVIOUSLY LEARNED, GONZALEZ CONFIRMED THAT UNDERSECRETARY CASTANEDA AND HE WERE TAKING OVER RESPONSIBILITY FOR UNDOCUMENTED MIGRANT PROBLEM FROM GALLASTEGUI AND AMBASSADOR CASTRO Y CASTRO RESPECTIVELY. GONZALEZ SAID THAT HE EXPECTED TO ATTEND PLENARY MEETING IN WASHINGTON FOLLOWING LOS NEGOTIATIONS IN NEW YORK AND TO OUR SURPRISE HE ADDED THAT CASTANEDA WOULD CHAIR THE MEXICAN DELEGATION TO THE MIGRANT MEETING.

2. GONZALEZ ASKED HOW WE VIEWED THE WASHINGTON MEETING AND WHAT WE EXPECTED TO COME OUT OF IT, AND EMBOFF GAVE HIM NOW-STANDARD LINE EMPHASIZING OUR HOPE THAT CONFRONTATION AND POSTURING COULD BE AVOIDED. GONZALEZ SAID HE SHARED THIS HOPE AND THOUGHT THAT PUBLIC RECRIMINATIONS COULD BE LEFT TO EXCELSIOR AND INS OFFICIALS. NEVERTHELESS, HIS INITIAL IMPRESSION OF THE PROBLEM WAS THAT IT HAD BEEN TREATED IN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MEXICO 02998 060100Z

THE PAST TOO MUCH AS AN ADMINISTRATIVE MATTER THAT COULD

SOMEHOW BE REGULATED OR MANIPULATED AWAY, RATHER THAN AS A FUNCTION OF STRUCTURAL PROBLEMS BETWEEN OUR TWO COUNTRIES WHICH WERE UNLIKELY TO DISAPPEAR OVERNIGHT. EMBOFF SAID THERE WERE THOSE ON U.S. COMMISSION WHO AGREED WITH THIS VIEW, THAT ESSENTIAL PROBLEM WAS IMBALANCE BETWEEN BACKWARD MEXICAN COUNTRYSIDE AND ALLURING JOB OPPORTUNITIES IN THE U.S. FOR THIS REASON, WE HOPED THAT THIS FIRST MEETING OF COMMISSIONS COULD LAY GROUNDWORK FOR EVENTUAL COLLABORATION TO DEAL WITH PROBLEMS UNDERLYING ILLEGAL MIGRATION--AND NOT SET A HABIT OF ANTAGONISM.

3. EMBOFF STRESSED THAT U.S. COMMISSION WOULD NOT GO INTO MEETING WITH UNREALISTIC DEMANDS FOR MEXICAN ACTION TO HALT FLOW OF ILLEGAL MIGRANTS. TO THE CONTRARY, EMBOFF SAID HE EXPECTED U.S. SIDE TO FOCUS ATTENTION ON "ACHIEVABLE" SHORT-TERM MEASURES AND PROJECTS WHICH BOTH SIDES MIGHT VIEW AS BENEFICIAL TO THEIR INTERESTS, NON-CONTROVERSIAL, AND HELPFUL IN ESTABLISHING A HABIT OF CO-OPERATION. EXCHANGES OF DATA AND INFORMATION AND COOPERATION IN DEALING WITH "COYOTES" WERE OFFERED AS POSSIBLE EXAMPLES. CONZALEZ DE LEON SAID THAT THIS APPROACH HAD A GREAT DEAL OF APPEAL FOR HIM, AND HE THOUGHT THAT MEXICO WOULD WELCOME THE OPPORTUNITY TO DISCUSS A LIMITED PROGRAM OF TWO-WAY COOPERATION.

4. GONZALEZ SAID THAT HE AND CASTANEDA HAD ONLY BEGUN TO DIG INTO THIS NEW AREA OF RESPONSIBILITY AND DID NOT YET HAVE A FEEL FOR VIEWS AMONG OTHER MEXICAN COMMISSION MEMBERS. NEVERTHELESS, HE BELIVED IT WOULD BE POSSIBLE TO ACHIEVE A SPIRIT OF COLLABORATION AND AN ATMOSPHERE OF INFORMALITY IF MEMBERS OF U.S. COMMISSION RECOGNIZE THAT IMMIGRATION PROBLEM "CUT BOTH WAYS."

5. COMMENT: AS WITH FONSEC GARCIA ROBLES' COMMENTS TO AMBASSADOR JOVA YESTERDAY (REFTEL), WE ARE ENCOURAGED BY SIGNS THAT THE "NEW TEAM" AT FONSEC WANTS TO GET COMMISSION DIALOGUE STARTED ON THE RIGHT FOOT. NEVERTHELESS, REFERENCES TO THE NEED FOR A NEW LOOK AT "STRUCTURAL" PROBLEMS BETWEEN OUR TWO COUNTRIES HAVE NEGATIVE AS WELL AS POSITIVE IMPLICATIONS, AND WE HOPE THEY DO NOT HERALD LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MEXICO 02998 060100Z

THE INTRUSION OF NIEO RHETORIC INTO THE MIGRANT LABOR CONTEXT.  
JOVA

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MIGRATORY WORKERS, ALIENS, DIPLOMATIC DISCUSSIONS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 MAR 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** buchant0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976MEXICO02998  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760086-0008  
**From:** MEXICO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760391/aaaadbby.tel  
**Line Count:** 109  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION ARA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 MEXICO 2947  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** buchant0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 20 JUL 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <20 JUL 2004 by BoyleJA>; APPROVED <29 OCT 2004 by buchant0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** UNDOCUMENTED ALIENS: MEXICAN PREPARATIONS FOR APRIL MEETING  
**TAGS:** PFOR, MX, US, (GONZALEZ DE LEON, ANTONIO)  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006